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STANDARD FORM 30 (REV. 10-83) Prescribed by GSA FAR (48 CFR) 53.243 **CONTINUATION SHEET** 

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PAGE 2

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OF

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ITEM NO.	SUPPLIES/SERVICES	QUANTITY		UNIT PRICE	AMOUNT
(A)	(B)	(C)	(D)	(E)	(F)
	LIST OF CHANGES:				
	Reason for Modification : Funding Only Action				-
	Total Amount for this Modification: \$0.00				
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	Ending Fiscal Year 15				
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Washington DC 20460								
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award for "Support for Imple			Ma	andatory GHG Reporting Re	quir	rement	s for	
Subparts L and O" (task order	er 0008)	as follows:		*				
1. The scope of the work red	quirement	as defined i	in	the attached Statement o	f Wo	ork (S	OW) is	
incorporated herein.								
2. The period of performance	of task	order 0008 i	is	one year from the effect	ive	date (	of .	
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January 2014 to 28 January 2								
3.Contractor's cost proposal		7 November 20	013	3 is incorporated herein	at a	tota:	1	
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Except as provided herein, all terms and conditions of	he document refe	erenced in Item 9A or 10A	, as	heretofore changed, remains unchanged and in fu	ıli force	and effect.		
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ITEM NO. (A)	SUPPLIES/SERVICES (B)	QUANTITY (C)	(D)	UNIT PRICE (E)	AMOUNT (F)
	dollar threhold of \$153,556.00 with a level of effort of 1,250 direct labor hours.				
	COR: Deborah Ottinger				
	Alt COR: Dave Godwin TOPO: DEBORAH OTTINGER				
	LIST OF CHANGES: Reason for Modification : Other Administrative				
	Action				
	Total Amount for this Modification: \$0.00 Payment:				
	RTP Finance Center US Environmental Protection Agency				
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	Period of Performance: 01/28/2014 to 01/28/2015				
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## STATEMENT OF WORK

Title: Support for Implementing and Refining Mandatory GHG Reporting Requirements for Subparts L and O of Part 98

Contractor and Contract #:

**RTI** 

EP-W-11-054-RTI

Task Order #:

**TBD** 

**Estimated Level of Effort:** 

1,250 hours

**Contracting Officer's** 

Representative (COR):

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Washington, DC 20460

202-343-9324

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**Contracting Officer:** 

Faye Sas

U.S. Environmental Protection Agency 1200 Pennsylvania Avenue, NW (3803R)

Washington DC 20460 E-mail: sas.faye@epa.gov

## I. INTRODUCTION

The Climate Change Division (CCD) in the U.S. EPA's Office of Air and Radiation works to assess and address global climate change and the associated risks to human health and the environment. CCD plays a key role in United States and international efforts to address climate change by:

- Implementing successful voluntary programs to reduce non-carbon dioxide (CO<sub>2</sub>) emissions.
- Analyzing rigorously CO<sub>2</sub> and non-CO<sub>2</sub> greenhouse gas (GHG) emissions and economically efficient reduction, sequestration, and adaptation options.
- Communicating climate analyses and strategies to policy-makers, experts and U.S. climate negotiators,
- Building effective international capacity to analyze and reduce GHG emissions and associated air pollution, and
- Educating the public on climate change.

The Greenhouse Gas Reporting Branch of the Climate Change Division (CCD) of the Office of Atmospheric Programs (OAP) is responsible for a variety of analytical activities relevant to greenhouse gases. These activities include, among others, development and implementation of the Greenhouse Gas Reporting Program (GHGRP) under 40 CFR part 98, strengthening the *Inventory of U.S. Greenhouse Gas Emissions and Sinks* based on GHGRP reporting, analysis of proposed legislation, and provision of sound technical analysis on both quick-turn around and longer-term economic and policy issues.

This Task Order is intended (1) to support EPA with implementation of the finalized GHGRP as it affects emitters of fluorinated GHGs covered by subparts L and O, and (2) to assist in development and implementation of future rules and rule amendments for specific sources of fluorinated GHGs. The subparts covered by this Task Order include subparts L and O.

## II. BACKGROUND

In response to the FY2008 Consolidated Appropriations Act (H.R. 2764; Public Law 110–161), EPA has issued 40 CFR Part 98, which requires reporting of greenhouse gas (GHG) information from large sources and suppliers in the United States. Part 98 is intended to collect accurate and timely emissions information to inform future policy decisions.

The proposed rule (74 FR 16448) was published on April 10, 2009. EPA received over 16,000 public comments on the proposed rule. After reviewing all of the comments, EPA split the finalization of the rule into two tracks. Some of the subparts that were included in the proposed rule were finalized and published (74 FR 56260) on October 31, 2009, and the remaining subparts, called the Track 2 rules, were finalized in 2010 in a series of

separate rulemakings (see GHGRP Rulemaking notices here: <a href="http://www.epa.gov/climatechange/emissions/notices.html">http://www.epa.gov/climatechange/emissions/notices.html</a>).

The Track 1 (2009) rules related to suppliers and emitters of fluorinated GHGs included subparts F, O, and OO, which respectively address primary aluminum production, HCFC-22 production, and industrial gas supply. The Track 2 (2010) rules related to suppliers and emitters of fluorinated GHGs included subparts I, L, T, DD, QQ, and SS, which respectively address electronics manufacturing, fluorinated gas production, magnesium production and processing, electrical transmission and distribution equipment use, imports and exports of fluorinated GHGs inside pre-charged equipment and closed-cell foams, and manufacturing and refurbishment of electrical equipment. Note that this task order includes support for subparts L and O but generally not support for subparts F, I, T, OO, DD, QQ or SS except as noted below (i.e., where subpart OO overlaps with the included subparts).

The 2010 and 2011 rulemakings also included proposed determinations regarding whether or not most reporting elements were Confidential Business Information (CBI) and two rulemakings amending Part 98 to provide corrections and other technical and clarifying amendments.

In 2013 and 2014, EPA anticipates that the major efforts related to the GHGRP will include conducting outreach and responding to questions from the regulated community regarding the coverage and implementation of the rule, reviewing and responding to comments on the Inputs rule that are related to subparts L and O, supporting development of the Inputs verification tool for subparts L and O (if this is finalized), verifying reported emission estimates, and conducting follow-up rulemakings to make technical amendments to the rule, as necessary. For subpart L in particular, EPA is in the midst of a rulemaking to amend the reporting requirements to address disclosure concerns. Support will be needed to respond to comments on the proposed rule and to draft the final rule.

Note that EPA has separate Task Orders to manage the development of the CBI rulemaking process, to address some elements of data verification (see below), and to provide a general completeness review of BAMM petitions. EPA will initiate and facilitate coordination as needed on relevant technical issues specific to sectors covered under this request as needed. There will be no duplication of effort under this Task Order.

## Verification

GHG emissions reported under the Greenhouse Gas Reporting Program are verified by EPA. Prior to EPA verification, reporters are required to self-certify that the data they submit to EPA is truthful, accurate and complete. EPA then reviews the emissions data and supporting data submitted by reporters to verify that the GHG emission reports are complete, accurate, and meet the reporting requirements of this rule. EPA data verification ensures accuracy and completeness, so that EPA and the public are confident in using the data for developing climate policies and potential future regulations.

The deadline to report the previous year's emissions or supply information to EPA is March 31 of each year. EPA has largely completed verification of Reporting Year (RY) 2012 data and is preparing to verify RY 2013 data in 2014.

In implementing the emissions verification under the Greenhouse Gas Reporting Program, EPA envisions a three step process, described below.

- 1. Automated Review of Data. First, EPA will conduct an initial centralized review of the data which will be largely automated. The automated review will consist of two components. EPA intends to build the first component into the data system facilities use to report their data. This component will consist of an electronic data quality assurance process, including real-time feedback to reporters, designed to help assure the completeness and accuracy of the data. The second component will consist of EPA performing detailed, automated checks of data utilizing recent and historical data submittals, comparison against like facilities and/or other electronic and statistical audit tools where appropriate. Note: EPA has a separate contract to support automated review of data. EPA will initiate and facilitate coordination as needed. There will be no duplication of effort under this Task Order.
- 2. Staff Review of Data. Second, EPA intends to follow-up with facilities should potential errors, discrepancies, or questions arise through the review of reported data. Support for this activity is outlined in Task 2 of this task order. Access to CBI will be handled primarily through e-GGRT. EPA will grant the Contractor access to e-GGRT as needed, and the Contractor will be asked to discontinue accessing e-GGRT when access to the data is no longer needed to implement the task order. CBI may also be delivered to the Contractor via certified mail, overnight delivery, secure fax, or by hand.
- 3. Onsite Audits. Third, EPA intends to conduct on-site audits of selected facilities. EPA plans to coordinate closely with the States to develop an efficient approach toward on-site auditing that can meet the needs of multiple programs. We do not anticipate conducting on-site audits of every facility every year. Note: General support of the verification rulemakings is not within the scope of this task order. EPA has a separate contract to support audits of selected facilities. EPA will initiate and facilitate coordination as needed.

The workload for reviewing and verifying reports will be heaviest during the three months following the March 31 reporting deadline. Verification activities during this time period will include reviewing the results of range and algorithm checks, developing and implementing additional range and algorithm checks upon EPA request, drafting messages to facilities identifying potential data quality issues, and supporting EPA in following up on those issues.

If EPA finalizes the proposed Inputs Verification Tool, support will also be required for developing and testing this tool for subparts L and O.

## **Treatment of Confidential Information**

In order to fulfill EPA's requirements under this Task Order, GHGRP contractors and subcontractors (generally, "contractors") that have access to CBI must establish CBI policies and procedures that adhere to the handling and security procedures defined in CCD's *Greenhouse Gas Reporting Program Confidential Business Information Policy* (GHGRP CBI policy) in addition to those in 40 CFR 2.211(d) and 40 CFR 2.301(h)(2). Such policies must have at least the same level of security and risk mitigation as the GHGRP CBI policy and must be submitted to the CBI Administrator. Each contractor who has access to CBI is required to report, verbally and in writing, any potential violations of the GHGRP CBI policy to their EPA Contracting Officer (CO) and the CBI Administrator. These requirements are further outlined in Section 4.2 of the GHGRP CBI policy.

Contractors must safeguard all CBI received from EPA, printed from systems containing CBI, or recorded on magnetic, optical, or other electronic storage medium. Contractors must also ensure that memos, notes and reports containing CBI obtained from telephone conversations, visits, inspections, inquiries, or tests are protected as CBI.

A contractor should consult with their EPA CO, COR, or the CBI Administrator with any questions regarding CBI.

## III. PURPOSE

The purpose of this task order is to support EPA's continued development and implementation of monitoring and reporting requirements for emitters of fluorinated greenhouse gases. Fluorinated GHGs include HFCs, PFCs, SF<sub>6</sub>, NF<sub>3</sub>, HFEs and other fluorocarbons.

This work includes the analysis of issues associated with the monitoring and reporting of emissions of industrial GHGs, including technical support for meetings and other contacts with stakeholders, support for EPA in addressing questions and issues that arise during the implementation of the rule, technical support in reviewing petitions from fluorinated GHG emitters, support during the development of technical amendments (including the development and revision of threshold analyses and technical support

documents, review and analysis of public comments, and support for EPA's development of preamble, regulatory text, and response to comments documents), and technical support for conducting the verification process as described above. In addition, monitoring and reporting requirements may be analyzed for other emitters or suppliers of industrial greenhouse gases upon the request of the COR.

This Task Order will cover the following subparts:

- Subpart L Fluorinated GHG Production
- Subpart O HCFC-22 Production

#### IV. TASKS AND DELIVERABLES

# Task 1: Project Management

The Contractor shall provide project management under this task, and shall submit a Monthly Progress Report to EPA's Contracting Officer Representative (COR) and Contracting Officer (CO) in accordance with Section V of the SOW (Project Reporting). During the Period of Performance, the Contractor shall immediately inform the COR and CO by telephone and/or email of any issue(s) that may impede performance along with any corrective actions needed by the EPA or the Contractor to address the issue(s).

Under this task, the Contractor shall also attend a general or task-specific kick-off meeting, either via conference call or in-person, whichever is most cost-effective to the Government, to discuss the goals, strategy, and schedule for completing the deliverables. The contractor shall discuss the format of the Monthly Progress Report, including more detailed budget tracking, and propose a progress report template to the EPA COR and CO for approval. The Contractor, under this task, will also attend a wrap-up meeting at the end of the Period of Performance.

Deliverables and Schedule under Task 1:

	Task 1 Deliverable	Due Date
Task 1.1	Attend kick-off meeting; Prepare revised staffing and budget plan	Within 2 weeks of award of task order or task(s)
Task 1.2	Prepare Monthly Progress Report/Budget Tracking Template	Draft due within 5 business days of kick-off meeting; Final due within 5 business days of EPA COR comments
Task 1.3	Monthly Progress Report	By 10 <sup>th</sup> business day each month
Task 1.4	Attend wrap-up meeting	At least 2 weeks prior to end of POP, per COR direction

# Task 2. Implementation and Rulemaking Support for Emitters of Fluorinated GHGs and Suppliers of Industrial GHGs

The Contractor shall provide technical support for the implementation of and rulemakings related to each subpart identified in the subtasks 2.1 and 2.2 below.

- Subtask 2.1: Subpart L Fluorinated Gas Production
- Subtask 2.2: Subpart O HCFC-22 Production

For each subpart, the contractor shall perform the following activities:

- a) Hotline and Question/Answer support Assist in researching and responding to technical questions from reporters on the application of monitoring methods in Part 98 associated with each subpart listed above. We anticipate requiring support for replying to 10-20 questions on subpart L (some of which may be technically complex) and 3-5 questions on subpart O. This activity may also include developing Frequently Asked Questions (FAQs) to post to the GHGRP website (approximately 5 for subpart L and 3 for subpart O).
- b) Outreach and training support Support will be needed in preparing and reviewing subpart-specific information sheets, presentations, or other outreach documents where specific technical expertise is needed. Support will also be needed in conducting subpart-specific training and giving presentations. We anticipate requiring support for developing and presenting 3-6 presentations and fact sheets, including 2-4 presentations and fact sheets related to the proposed revisions to the subpart L reporting requirements.
- c) <u>Data system development support</u> Support development, testing, and revision of electronic reporting for specific subparts. For subpart L, this support is expected to include testing of calculation spreadsheets and early testing of electronic reporting forms that implement revisions to the subpart L reporting requirements (discussed further in item (f)). Note that support for general data system development is not within the scope of this task order. EPA will initiate and facilitate coordination as needed. No work will be duplicated under this Task Order.
- d) <u>Data review</u> Support\_review of data for purposes of data publication (e.g., Industrial Profiles), incorporation in the U.S. Greenhouse Gas Inventory and other possible uses. We anticipate requiring support for the inclusion of both subparts in the Industrial Profiles and in one or two Inventory sections.
- e) CBI rulemaking and procedural support Subpart-specific expertise will be needed to examine the likely business impact from the potential disclosure of certain reporting elements before those data elements are collected and potentially subject to public availability. Specifically, technical support will be needed to respond to comments on the proposed Inputs rule that are related to subparts L and O. In addition, subpart-specific expertise will also be needed to consider how to best aggregate CBI data to protect CBI while providing useful information to the public.
- f) <u>Technical rulemaking support</u> Prepare background documents to support technical, subpart-specific amendments to the rule, as appropriate. EPA

anticipates undertaking additional rulemakings to address issues identified by EPA, by the public through the hotline, in petitions for reconsideration or review, or in petitions that require revisions, updates, corrections to existing rules related to the subparts identified below. For subpart L, this effort will include support for a rulemaking to address disclosure concerns expressed by fluorinated gas producers. EPA anticipates issuing the proposed rule in the fall of 2013, and any final rule by the fall of 2014. Support may include the following:

- i. analyzing options for monitoring requirements,
- ii. developing technical support documents,
- iii. developing engineering cost data,
- iv. drafting language for preamble and regulatory text, and
- v. reviewing and drafting responses to public comments.

EPA anticipates that most of the support under this activity will be focused on summarizing and responding to public comments on the proposed subpart L rule and on drafting the preamble and regulatory text for the final rule. EPA anticipates receiving 3-5 detailed comments (of 5-20 pages each) from fluorinated gas producers and 3-5 more general comments (3-5 pages each) from non-governmental organizations and the general public.

- g) <u>Verification support</u>- Provide support to EPA COR and other key personnel (technical coordinators) in conducting subpart-specific verification activities. This support will be organized by subpart and will include the following activities.
  - i. Developing and running and/or reviewing data checks and algorithms for use in verifying emissions estimates, upon request from the COR.
  - ii. Testing inputs verification tool for subparts L and O if EPA moves forward with this tool following public comment on the proposed Inputs
  - iii. Reviewing reports generated by EPA flagging certain GHG reports that have potential data quality issues.
  - iv. Based on the EPA-generated reports citing potential data quality issues, reviewing individual GHG reports and associated information to determine the root cause of potential data quality issues.
  - v. Where appropriate, comparing Part 98 information submitted to EPA with outside data sets.
  - vi. Based on EPA-provided templates, drafting messages to facilities identifying potential data quality issues and documenting correspondence.
  - vii. Reviewing responses from facilities, including re-submitted reports (if applicable), and supporting EPA in following up on and closing out issues.

For budgeting purposes, the contractor may assume that this work will include one overnight site visit involving air travel.

Deliverables and schedule under Task 2

	Task 2 Deliverable	Due Date
Task 2(a) Hotline Support	Response	Within 2 business days of receipt of question
Task 2(b) Outreach and Training	3-6 presentations regarding requirements (or potential requirements) of subparts L and O and procedures for reporting emissions under subparts L and O. (Includes 2-4 presentations regarding proposed revisions to subpart L reporting requirements.) Meeting summaries.	Support likely to be required throughout the period of performance. Due dates for any deliverables will be outlined in the TD
Task 2(c) Data system development support	Summaries of results of testing data system, including suggestions for improvement.	Support likely to be required in late summer of 2013 and beginning of 2014. Due dates for any deliverables will be outlined in the TD
Task 2(d) Data review	Edits and additions to industrial profiles to include informative text, numbers, and figures regarding industries reporting under subparts L and O. Totals of emissions and other requested quantities (e.g., activity data) for U.S. Inventory sections related to HCFC-22 and other fluorinated as producers.	Support likely to be required in fall and winter of 2013 and spring and summer of 2014. Due dates for any deliverables will be outlined in the TD
Task 2(e) CBI rulemaking support	Analysis of potential aggregation of CBI data reported under subparts L and O; review and editing of responses to comments on the Inputs rule that are related to subparts L and O.	Support likely to be required throughout the period of performance. Due dates for any deliverables will be outlined in the TD
Task 2(f) Technical Rulemaking Support	Analyses of options for monitoring requirements, technical support documents, engineering cost data, draft preambles and regulatory text, and responses to public	Support likely to be required throughout the period of performance. Due dates for any deliverables will be outlined in the TD

	comments.	
Task 2(g) Verification	Reviews of data checks, including suggestions for improvement and new data checks, if appropriate.  Testing of Inputs verification tool for subparts L and O, if EPA moves forward with this tool following public comment. Summaries of issues requiring follow up and draft messages to reporters. Comparisons of reports with other data sets.	Reviews of data checks primarily required in fall and winter of 2013 and in early part of 2014.  Summaries of issues and draft messages primarily required in spring and summer of 2014. Due dates for any deliverables will be outlined in the TD.

# Task 3. Quick Turn-Around

The Contractor shall provide expert support to the COR and respond to requests for presentation materials, technical briefings, and specific analyses related to the development and implementation of monitoring methods for suppliers and emitters of HFCs, PFCs, SF<sub>6</sub> and other greenhouse gases, often needed on a quick turn-around basis. This task has been provided in recognition of the significant amount of work associated with developing monitoring methods for suppliers and emitters of HFCs, PFCs, SF<sub>6</sub> and other greenhouse gases, and the fact that additional questions and issues may need to be addressed as the monitoring methods are developed and implemented.

## **Deliverables and Schedule under Task 3:**

Quick turn-around assignments	Due dates for any deliverables
	will be outlined in the TD.

## V. PROJECT REPORTING

# **Monthly Status Report**

The Contractor shall provide monthly status reports that shall include, at a minimum, the following information for each of the above tasks (including subtasks 2.1 and 2.2) and a summary of all tasks:

- Activities of the past month a summary of the actions taken and progress made on all outstanding tasks for the past month.
- Activities of the next month a review of the work planned to be done to meet task requirements.

- Problems/Issues a discussion of problems or difficulties either anticipated or encountered.
- Hours as applicable, total hours expended during the month, and cumulative total to date. Hours expended must be identified by individual and labor category.
- Funds as applicable, total funds expended during the month, cumulative total to date, outstanding commitments, and percentage of approved funds spent to date.

#### **Distribution of Deliverables**

All deliverables including status reports between the Contractor and the Government shall be delivered as:

- One copy in paper or electronic format to the EPA COR.
- The Contractor shall deliver all draft, and final reports, briefing materials and minutes, data sets, etc. in hard copy or electronic format (HTML, Visio, Microsoft Word, Acrobat, Excel, etc. as appropriate) via a delivery service or electronic mail.
- The Contractor shall submit a Letter of Transmittal with each deliverable, unless otherwise noted, which includes, at a minimum, the task/deliverable identified, type (draft or final), due date, submission date, deliverable name, and name of EPA COR.

The EPA COR will review deliverables for technical content, completeness, and grammar. Final inspection, testing, and acceptance of all deliverables will be performed by the EPA COR or other individual(s) designated as subject matter technical expert(s) by the EPA COR.

## VI. PERIOD OF PERFORMANCE

The period of performance is from the effective date through one year after the effective date.

Washington DC 20460 7. TO:  a. NAME OF CONTRACTOR R T I International b. COMPANY NAME  c. STREET ADDRESS PO BOX 12194  Please furnish the following on the terms and conditions specified on both sides of this order and on the attached sheet, if any, including deligned single specified by the street of the above the street of the street o	TATE e. ZIP CODE 20460
a. NAME OF CONSIGNEE  3. ORDER NO. 0008  4. REQUISITIONREFERENCE NO. PR-OAR-14-00330  5. ISSUING OFFICE (Address correspondence to) HPOD  US Environmental Protection Agency 1200 Pennsylvania Avenue NW Mail Code: 62107J  Ariel Rios Building 200 Pennsylvania Avenue, NW Washington DC 20460  7. TO: 1. SHIP VIA  8. TYPE OF ORDER  C. STREET ADDRESS  Washington DC 20460  7. TO: 1. SHIP VIA  8. TYPE OF ORDER  C. STREET ADDRESS  PO BOX 12194  8. TYPE OF ORDER    December 1   December 2   December 3   De	20460
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NC 277032134	
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13. PLACE OF 14. GOVERNMENT B/L NO. 15. DELIVER TO F.O.B. POINT 16. DI ON OR BEFORE (Date)	SCOUNT TERMS
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17. SCHEDULE (See reverse for Rejections)	
QUANTITY UNIT	QUANTITY
ITEM NO. SUPPLIES OR SERVICES ORDERED UNIT PRICE AMOUNT	ACCEPTED
(a) (b) (c) (d) (e) (f)	(g)
DUNS Number: (b)(4)	
The total estimated cost of the task order entitled, "Support for Implementing and	
Refining Mandatory GHG Reporting	
Requirements for Subparts L and O" is	
\$153,556.00 with a level of effort of 1,250	
Continued	
18. SHIPPING POINT 19. GROSS SHIPPING WEIGHT 20. INVOICE NO.	17(h)
16. SHIPPING POINT	TOTAL (Cont.
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# ORDER FOR PLIES OR SERVICES SCHELL - CONTINUATION

PAGE NO

IMPORTANT: Mark all packages and papers with contract and/or order numbers.

 DATE OF ORDER
 CONTRACT NO.
 ORDER NO.

 01/28/2014
 EP-W-11-054
 0008

ITEM NO. SUPPLIES/SERVICES QUANTITY UNIT UNIT AMOUNT QUANTITY ACCEPTED ORDERED PRICE (a) (e) (f) (g) (c) direct labor hours. Incremental funding in the amount of \$75,000.00 is obligated to this task order with \$78,556.00 required for obligation in order to fully fund this task order. Contractor incurred expenses shall not exceed the obligated amount of \$75,000.00. COR: Deborah Ottinger Alt COR: Dave Godwin TOPO: DEBORAH OTTINGER Admin Office: HPOD US Environmental Protection Agency Headquarters Procurement Operations Ariel Rios Building 1200 Pennsylvania Avenue, NW Washington DC 20460 Accounting Info: 14-15-B-58F7-101A46XQ3-2505---1458FC4586-001 BFY: 14 EFY: 15 Fund: B Budget Org: 58F7 Program (PRC): 101A46XQ3 Budget (BOC): 2505 DCN - Line ID: 1458FC4586-001 Period of Performance: 01/28/2014 to 01/28/2015 0001 The purpose of this action is to recommend award to RTI of the tasks outlined in the Statement of Work (SOW) entitled "Support for Implementing and Refining Mandatory GHG Reporting Requirements for Subparts L and O." The purpose of this task order is to support EPA's continued development and implementation of monitoring and reporting requirements for emitters of fluorinated GHGs covered by subparts L and O of Part 98. This Task Order is a follow-on to Task Order 5 under Contract EP-W-11-054-RTI. Contractor: RTI Contract: EP-W-11-054-RTI \$153,556; 1250 hours Incrementally funded at \$75,000 The obligated amount of award: \$75,000.00. The total for this award is shown in box Continued ... TOTAL CARRIED FORWARD TO 1ST PAGE (ITEM 17(H)) \$0.00

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PAGE NO

IMPORTANT: Mark all packages and papers with contract and/or order numbers. DATE OF ORDER CONTRACT NO. ORDER NO. EP-W-11-054 0008 01/28/2014 QUANTITY ACCEPTED (g) QUANTITY UNIT ORDERED UNIT PRICE ITEM NO. SUPPLIES/SERVICES **AMOUNT** (a) (b) (c) (e) (f) 17(i).

\$0.00

#### STATEMENT OF WORK

Title: Support for Implementing and Refining Mandatory GHG Reporting Requirements for Subparts L and O of Part 98

**Contractor and Contract #:** 

**RTI** 

EP-W-11-054-RTI

Task Order #:

**TBD** 

**Estimated Level of Effort:** 

1,250 hours

**Contracting Officer's** 

Representative (COR):

Deborah Ottinger

U.S. Environmental Protection Agency

1200 Pennsylvania Ave, NW (6207J)

Washington, DC 20460

202-343-9149

E-mail: ottinger.debora@epa.gov

**Alternate COR:** 

Dave Godwin

U.S. Environmental Protection Agency 1200 Pennsylvania Ave, NW (6207J)

Washington, DC 20460

202-343-9324

E-mail: godwin.dave@epa.gov

**Contracting Officer:** 

Fave Sas

U.S. Environmental Protection Agency 1200 Pennsylvania Avenue, NW (3803R)

Washington DC 20460 E-mail: sas.faye@epa.gov

#### I. INTRODUCTION

The Climate Change Division (CCD) in the U.S. EPA's Office of Air and Radiation works to assess and address global climate change and the associated risks to human health and the environment. CCD plays a key role in United States and international efforts to address climate change by:

- Implementing successful voluntary programs to reduce non-carbon dioxide (CO<sub>2</sub>) emissions.
- Analyzing rigorously CO<sub>2</sub> and non-CO<sub>2</sub> greenhouse gas (GHG) emissions and economically efficient reduction, sequestration, and adaptation options,
- Communicating climate analyses and strategies to policy-makers, experts and U.S. climate negotiators,
- Building effective international capacity to analyze and reduce GHG emissions and associated air pollution, and
- Educating the public on climate change.

The Greenhouse Gas Reporting Branch of the Climate Change Division (CCD) of the Office of Atmospheric Programs (OAP) is responsible for a variety of analytical activities relevant to greenhouse gases. These activities include, among others, development and implementation of the Greenhouse Gas Reporting Program (GHGRP) under 40 CFR part 98, strengthening the *Inventory of U.S. Greenhouse Gas Emissions and Sinks* based on GHGRP reporting, analysis of proposed legislation, and provision of sound technical analysis on both quick-turn around and longer-term economic and policy issues.

This Task Order is intended (1) to support EPA with implementation of the finalized GHGRP as it affects emitters of fluorinated GHGs covered by subparts L and O, and (2) to assist in development and implementation of future rules and rule amendments for specific sources of fluorinated GHGs. The subparts covered by this Task Order include subparts L and O.

# II. BACKGROUND

In response to the FY2008 Consolidated Appropriations Act (H.R. 2764; Public Law 110–161), EPA has issued 40 CFR Part 98, which requires reporting of greenhouse gas (GHG) information from large sources and suppliers in the United States. Part 98 is intended to collect accurate and timely emissions information to inform future policy decisions.

The proposed rule (74 FR 16448) was published on April 10, 2009. EPA received over 16,000 public comments on the proposed rule. After reviewing all of the comments, EPA split the finalization of the rule into two tracks. Some of the subparts that were included in the proposed rule were finalized and published (74 FR 56260) on October 31, 2009, and the remaining subparts, called the Track 2 rules, were finalized in 2010 in a series of

separate rulemakings (see GHGRP Rulemaking notices here: <a href="http://www.epa.gov/climatechange/emissions/notices.html">http://www.epa.gov/climatechange/emissions/notices.html</a>).

The Track 1 (2009) rules related to suppliers and emitters of fluorinated GHGs included subparts F, O, and OO, which respectively address primary aluminum production, HCFC-22 production, and industrial gas supply. The Track 2 (2010) rules related to suppliers and emitters of fluorinated GHGs included subparts I, L, T, DD, QQ, and SS, which respectively address electronics manufacturing, fluorinated gas production, magnesium production and processing, electrical transmission and distribution equipment use, imports and exports of fluorinated GHGs inside pre-charged equipment and closed-cell foams, and manufacturing and refurbishment of electrical equipment. Note that this task order includes support for subparts L and O but generally not support for subparts F, I, T, OO, DD, QQ or SS except as noted below (i.e., where subpart OO overlaps with the included subparts).

The 2010 and 2011 rulemakings also included proposed determinations regarding whether or not most reporting elements were Confidential Business Information (CBI) and two rulemakings amending Part 98 to provide corrections and other technical and clarifying amendments.

In 2013 and 2014, EPA anticipates that the major efforts related to the GHGRP will include conducting outreach and responding to questions from the regulated community regarding the coverage and implementation of the rule, reviewing and responding to comments on the Inputs rule that are related to subparts L and O, supporting development of the Inputs verification tool for subparts L and O (if this is finalized), verifying reported emission estimates, and conducting follow-up rulemakings to make technical amendments to the rule, as necessary. For subpart L in particular, EPA is in the midst of a rulemaking to amend the reporting requirements to address disclosure concerns. Support will be needed to respond to comments on the proposed rule and to draft the final rule.

Note that EPA has separate Task Orders to manage the development of the CBI rulemaking process, to address some elements of data verification (see below), and to provide a general completeness review of BAMM petitions. EPA will initiate and facilitate coordination as needed on relevant technical issues specific to sectors covered under this request as needed. There will be no duplication of effort under this Task Order.

## Verification

GHG emissions reported under the Greenhouse Gas Reporting Program are verified by EPA. Prior to EPA verification, reporters are required to self-certify that the data they submit to EPA is truthful, accurate and complete. EPA then reviews the emissions data and supporting data submitted by reporters to verify that the GHG emission reports are complete, accurate, and meet the reporting requirements of this rule. EPA data verification ensures accuracy and completeness, so that EPA and the public are confident in using the data for developing climate policies and potential future regulations.

The deadline to report the previous year's emissions or supply information to EPA is March 31 of each year. EPA has largely completed verification of Reporting Year (RY) 2012 data and is preparing to verify RY 2013 data in 2014.

In implementing the emissions verification under the Greenhouse Gas Reporting Program, EPA envisions a three step process, described below.

- 1. Automated Review of Data. First, EPA will conduct an initial centralized review of the data which will be largely automated. The automated review will consist of two components. EPA intends to build the first component into the data system facilities use to report their data. This component will consist of an electronic data quality assurance process, including real-time feedback to reporters, designed to help assure the completeness and accuracy of the data. The second component will consist of EPA performing detailed, automated checks of data utilizing recent and historical data submittals, comparison against like facilities and/or other electronic and statistical audit tools where appropriate. Note: EPA has a separate contract to support automated review of data. EPA will initiate and facilitate coordination as needed. There will be no duplication of effort under this Task Order.
- 2. Staff Review of Data. Second, EPA intends to follow-up with facilities should potential errors, discrepancies, or questions arise through the review of reported data. Support for this activity is outlined in Task 2 of this task order. Access to CBI will be handled primarily through e-GGRT. EPA will grant the Contractor access to e-GGRT as needed, and the Contractor will be asked to discontinue accessing e-GGRT when access to the data is no longer needed to implement the task order. CBI may also be delivered to the Contractor via certified mail, overnight delivery, secure fax, or by hand.
- 3. Onsite Audits. Third, EPA intends to conduct on-site audits of selected facilities. EPA plans to coordinate closely with the States to develop an efficient approach toward on-site auditing that can meet the needs of multiple programs. We do not anticipate conducting on-site audits of every facility every year. Note: General support of the verification rulemakings is not within the scope of this task order. EPA has a separate contract to support audits of selected facilities. EPA will initiate and facilitate coordination as needed.

The workload for reviewing and verifying reports will be heaviest during the three months following the March 31 reporting deadline. Verification activities during this time period will include reviewing the results of range and algorithm checks, developing and implementing additional range and algorithm checks upon EPA request, drafting messages to facilities identifying potential data quality issues, and supporting EPA in following up on those issues.

If EPA finalizes the proposed Inputs Verification Tool, support will also be required for developing and testing this tool for subparts L and O.

# **Treatment of Confidential Information**

In order to fulfill EPA's requirements under this Task Order, GHGRP contractors and subcontractors (generally, "contractors") that have access to CBI must establish CBI policies and procedures that adhere to the handling and security procedures defined in CCD's *Greenhouse Gas Reporting Program Confidential Business Information Policy* (GHGRP CBI policy) in addition to those in 40 CFR 2.211(d) and 40 CFR 2.301(h)(2). Such policies must have at least the same level of security and risk mitigation as the GHGRP CBI policy and must be submitted to the CBI Administrator. Each contractor who has access to CBI is required to report, verbally and in writing, any potential violations of the GHGRP CBI policy to their EPA Contracting Officer (CO) and the CBI Administrator. These requirements are further outlined in Section 4.2 of the GHGRP CBI policy.

Contractors must safeguard all CBI received from EPA, printed from systems containing CBI, or recorded on magnetic, optical, or other electronic storage medium. Contractors must also ensure that memos, notes and reports containing CBI obtained from telephone conversations, visits, inspections, inquiries, or tests are protected as CBI.

A contractor should consult with their EPA CO, COR, or the CBI Administrator with any questions regarding CBI.

#### III. PURPOSE

The purpose of this task order is to support EPA's continued development and implementation of monitoring and reporting requirements for emitters of fluorinated greenhouse gases. Fluorinated GHGs include HFCs, PFCs, SF<sub>6</sub>, NF<sub>3</sub>, HFEs and other fluorocarbons.

This work includes the analysis of issues associated with the monitoring and reporting of emissions of industrial GHGs, including technical support for meetings and other contacts with stakeholders, support for EPA in addressing questions and issues that arise during the implementation of the rule, technical support in reviewing petitions from fluorinated GHG emitters, support during the development of technical amendments (including the development and revision of threshold analyses and technical support

documents, review and analysis of public comments, and support for EPA's development of preamble, regulatory text, and response to comments documents), and technical support for conducting the verification process as described above. In addition, monitoring and reporting requirements may be analyzed for other emitters or suppliers of industrial greenhouse gases upon the request of the COR.

This Task Order will cover the following subparts:

- Subpart L Fluorinated GHG Production
- Subpart O HCFC-22 Production

### IV. TASKS AND DELIVERABLES

# Task 1: Project Management

The Contractor shall provide project management under this task, and shall submit a Monthly Progress Report to EPA's Contracting Officer Representative (COR) and Contracting Officer (CO) in accordance with Section V of the SOW (Project Reporting). During the Period of Performance, the Contractor shall immediately inform the COR and CO by telephone and/or email of any issue(s) that may impede performance along with any corrective actions needed by the EPA or the Contractor to address the issue(s).

Under this task, the Contractor shall also attend a general or task-specific kick-off meeting, either via conference call or in-person, whichever is most cost-effective to the Government, to discuss the goals, strategy, and schedule for completing the deliverables. The contractor shall discuss the format of the Monthly Progress Report, including more detailed budget tracking, and propose a progress report template to the EPA COR and CO for approval. The Contractor, under this task, will also attend a wrap-up meeting at the end of the Period of Performance.

## Deliverables and Schedule under Task 1:

	Task   Deliverable	Due Date
Task 1.1	Attend kick-off meeting; Prepare revised staffing and budget plan	Within 2 weeks of award of task order or task(s)
Task 1.2	Prepare Monthly Progress Report/Budget Tracking Template	Draft due within 5 business days of kick-off meeting; Final due within 5 business days of EPA COR comments
Task 1.3	Monthly Progress Report	By 10 <sup>th</sup> business day each month
Task 1.4	Attend wrap-up meeting	At least 2 weeks prior to end of POP, per COR direction

# Task 2. Implementation and Rulemaking Support for Emitters of Fluorinated GHGs and Suppliers of Industrial GHGs

The Contractor shall provide technical support for the implementation of and rulemakings related to each subpart identified in the subtasks 2.1 and 2.2 below.

- Subtask 2.1: Subpart L Fluorinated Gas Production
- Subtask 2.2: Subpart O HCFC-22 Production

For each subpart, the contractor shall perform the following activities:

- a) Hotline and Question/Answer support Assist in researching and responding to technical questions from reporters on the application of monitoring methods in Part 98 associated with each subpart listed above. We anticipate requiring support for replying to 10-20 questions on subpart L (some of which may be technically complex) and 3-5 questions on subpart O. This activity may also include developing Frequently Asked Questions (FAQs) to post to the GHGRP website (approximately 5 for subpart L and 3 for subpart O).
- b) Outreach and training support Support will be needed in preparing and reviewing subpart-specific information sheets, presentations, or other outreach documents where specific technical expertise is needed. Support will also be needed in conducting subpart-specific training and giving presentations. We anticipate requiring support for developing and presenting 3-6 presentations and fact sheets, including 2-4 presentations and fact sheets related to the proposed revisions to the subpart L reporting requirements.
- c) Data system development support Support development, testing, and revision of electronic reporting for specific subparts. For subpart L, this support is expected to include testing of calculation spreadsheets and early testing of electronic reporting forms that implement revisions to the subpart L reporting requirements (discussed further in item (f)). Note that support for general data system development is not within the scope of this task order. EPA will initiate and facilitate coordination as needed. No work will be duplicated under this Task Order.
- d) <u>Data review</u> Support\_review of data for purposes of data publication (e.g., Industrial Profiles), incorporation in the U.S. Greenhouse Gas Inventory and other possible uses. We anticipate requiring support for the inclusion of both subparts in the Industrial Profiles and in one or two Inventory sections.
- e) CBI rulemaking and procedural support Subpart-specific expertise will be needed to examine the likely business impact from the potential disclosure of certain reporting elements before those data elements are collected and potentially subject to public availability. Specifically, technical support will be needed to respond to comments on the proposed Inputs rule that are related to subparts L and O. In addition, subpart-specific expertise will also be needed to consider how to best aggregate CBI data to protect CBI while providing useful information to the public.
- f) <u>Technical rulemaking support</u> Prepare background documents to support technical, subpart-specific amendments to the rule, as appropriate. EPA

anticipates undertaking additional rulemakings to address issues identified by EPA, by the public through the hotline, in petitions for reconsideration or review, or in petitions that require revisions, updates, corrections to existing rules related to the subparts identified below. For subpart L, this effort will include support for a rulemaking to address disclosure concerns expressed by fluorinated gas producers. EPA anticipates issuing the proposed rule in the fall of 2013, and any final rule by the fall of 2014. Support may include the following:

- i. analyzing options for monitoring requirements,
- ii. developing technical support documents,
- iii. developing engineering cost data,
- iv. drafting language for preamble and regulatory text, and
- v. reviewing and drafting responses to public comments.

EPA anticipates that most of the support under this activity will be focused on summarizing and responding to public comments on the proposed subpart L rule and on drafting the preamble and regulatory text for the final rule. EPA anticipates receiving 3-5 detailed comments (of 5-20 pages each) from fluorinated gas producers and 3-5 more general comments (3-5 pages each) from non-governmental organizations and the general public.

- g) <u>Verification support</u>- Provide support to EPA COR and other key personnel (technical coordinators) in conducting subpart-specific verification activities. This support will be organized by subpart and will include the following activities.
  - i. Developing and running and/or reviewing data checks and algorithms for use in verifying emissions estimates, upon request from the COR.
  - ii. Testing inputs verification tool for subparts L and O if EPA moves forward with this tool following public comment on the proposed Inputs rule.
  - iii. Reviewing reports generated by EPA flagging certain GHG reports that have potential data quality issues.
  - iv. Based on the EPA-generated reports citing potential data quality issues, reviewing individual GHG reports and associated information to determine the root cause of potential data quality issues.
  - v. Where appropriate, comparing Part 98 information submitted to EPA with outside data sets.
  - vi. Based on EPA-provided templates, drafting messages to facilities identifying potential data quality issues and documenting correspondence.
  - vii. Reviewing responses from facilities, including re-submitted reports (if applicable), and supporting EPA in following up on and closing out issues.

For budgeting purposes, the contractor may assume that this work will include one overnight site visit involving air travel.

Deliverables and schedule under Task 2

Task 2 Deliverable Due Date			
T1-0(-) II-41' G4			
Task 2(a) Hotline Support	Response	Within 2 business days of	
		receipt of question	
Task 2(b) Outreach and	3-6 presentations regarding	Support likely to be required	
Training	requirements (or potential	throughout the period of	
	requirements) of subparts L	performance. Due dates for	
	and O and procedures for	any deliverables will be	
	reporting emissions under	outlined in the TD	
	subparts L and O. (Includes		
	2-4 presentations regarding		
	proposed revisions to		
	subpart L reporting		
	requirements.) Meeting		
	summaries.		
Tools 2(a) Data assets	Summaries of results of	Cross and libraly to be as avined	
Task 2(c) Data system		Support likely to be required	
development support	testing data system,	in late summer of 2013 and	
	including suggestions for	beginning of 2014. Due	
	improvement.	dates for any deliverables	
		will be outlined in the TD	
Task 2(d) Data review	Edits and additions to	Support likely to be required	
	industrial profiles to include	in fall and winter of 2013	
	informative text, numbers,	and spring and summer of	
	and figures regarding	2014. Due dates for any	
	industries reporting under	deliverables will be outlined	
	subparts L and O. Totals of	in the TD	
	emissions and other		
	requested quantities (e.g.,		
	activity data) for U.S.		
	Inventory sections related to		
	HCFC-22 and other		
	fluorinated as producers.		
Task 2(e) CBI rulemaking	Analysis of potential	Support likely to be required	
support	aggregation of CBI data	throughout the period of	
Support	reported under subparts L	performance. Due dates for	
	and O; review and editing of	any deliverables will be	
		outlined in the TD	
	responses to comments on	outilited in the 1D	
	the Inputs rule that are		
Took 2(f) Tachming!	related to subparts L and O.	Cumpart likely to be required	
Task 2(f) Technical	Analyses of options for	Support likely to be required	
Rulemaking Support	monitoring requirements,	throughout the period of	
•	technical support	performance. Due dates for	
	documents, engineering cost	any deliverables will be	
	data, draft preambles and	outlined in the TD	
	regulatory text, and		
	responses to public		

	comments.	
Task 2(g) Verification	Reviews of data checks,	Reviews of data checks
	including suggestions for	primarily required in fall
·	improvement and new data	and winter of 2013 and in
	checks, if appropriate.	early part of 2014.
	Testing of Inputs	Summaries of issues and
	verification tool for subparts	draft messages primarily
	L and O, if EPA moves	required in spring and
	forward with this tool	summer of 2014. Due dates
	following public comment.	for any deliverables will be
	Summaries of issues	outlined in the TD.
	requiring follow up and	
	draft messages to reporters.	
	Comparisons of reports with	
	other data sets.	

# Task 3. Quick Turn-Around

The Contractor shall provide expert support to the COR and respond to requests for presentation materials, technical briefings, and specific analyses related to the development and implementation of monitoring methods for suppliers and emitters of HFCs, PFCs, SF<sub>6</sub> and other greenhouse gases, often needed on a quick turn-around basis. This task has been provided in recognition of the significant amount of work associated with developing monitoring methods for suppliers and emitters of HFCs, PFCs, SF<sub>6</sub> and other greenhouse gases, and the fact that additional questions and issues may need to be addressed as the monitoring methods are developed and implemented.

## Deliverables and Schedule under Task 3:

Quick turn-around assignments	Due dates for any deliverables
	will be outlined in the TD.

## V. PROJECT REPORTING

## **Monthly Status Report**

The Contractor shall provide monthly status reports that shall include, at a minimum, the following information for each of the above tasks (including subtasks 2.1 and 2.2) and a summary of all tasks:

- Activities of the past month a summary of the actions taken and progress made on all outstanding tasks for the past month.
- Activities of the next month a review of the work planned to be done to meet task requirements.

- Problems/Issues a discussion of problems or difficulties either anticipated or encountered.
- Hours as applicable, total hours expended during the month, and cumulative total to date. Hours expended must be identified by individual and labor category.
- Funds as applicable, total funds expended during the month, cumulative total to date, outstanding commitments, and percentage of approved funds spent to date.

## **Distribution of Deliverables**

All deliverables including status reports between the Contractor and the Government shall be delivered as:

- One copy in paper or electronic format to the EPA COR.
- The Contractor shall deliver all draft, and final reports, briefing materials and minutes, data sets, etc. in hard copy or electronic format (HTML, Visio, Microsoft Word, Acrobat, Excel, etc. as appropriate) via a delivery service or electronic mail.
- The Contractor shall submit a Letter of Transmittal with each deliverable, unless otherwise noted, which includes, at a minimum, the task/deliverable identified, type (draft or final), due date, submission date, deliverable name, and name of EPA COR.

The EPA COR will review deliverables for technical content, completeness, and grammar. Final inspection, testing, and acceptance of all deliverables will be performed by the EPA COR or other individual(s) designated as subject matter technical expert(s) by the EPA COR.

# VI. PERIOD OF PERFORMANCE

The period of performance is from the effective date through one year after the effective date.